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# Assessment of Natural Radioactivity and Radiation Hazards of Building Materials in Kinondoni District, Dar es Salaam, Tanzania

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#### Abstract

Natural radionuclides from building materials are one of the potential sources of external as well as internal radiation exposure to the human body. Currently, this exposure has been increasing since people spend more than 80% of their time indoors (ICRP 1991). Commonly used building materials from Kinondoni District were investigated using  $\gamma$ -spectrometry; their activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg were measured. The results showed that average values of activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg were measured. The results showed that average values of activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K were 15.62, 21.51 and 237.99 Bq/kg, respectively. All the activity concentrations in the studied samples were lower than the world average values of 35 Bq/kg for <sup>226</sup>Ra, 30 Bq/kg for <sup>232</sup>Th and 400 Bq/kg for <sup>40</sup>K. The radium equivalent activity ( $Ra_{eq}$ ), external ( $H_{ex}$ ), internal hazard index ( $H_{in}$ ) and gamma activity concentration index ( $I_{\gamma}$ ) were calculated to assess the radiological hazards due to presence of natural radionuclides in the building materials. The results showed that the average values of Ra<sub>eq</sub>, H<sub>ex</sub>, and I<sub> $\gamma$ </sub> were 64.7 Bq/kg, 0.17, 0.21 and 0.24, respectively. These values were lower than the world criteria values 370 for Ra<sub>eq</sub>,  $\leq$  1 for H<sub>ex</sub>,  $\leq$  1 for H<sub>in</sub> and  $\leq$  1 for I<sub> $\gamma$ </sub>, respectively. The obtained results indicated that all the investigated building materials were safe for inhabitants.

**Keywords**: Building materials, Natural radionuclides, Radiation hazards, Gamma ray spectrometry, Activity concentration.

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#### Introduction

Naturally Occurring Radioactive Materials (NORMs) such as potassium-40 and decay series of uranium-238 and thorium-232 are present in most Earth's materials including living species (ARPANSA 2008). Like other radioactive materials, NORMs emit gamma radiations which are generally known as terrestrial background radiations. Moreover, background radiations are the external sources of irradiation of the human body. According to UNSCEAR (2000) report, the exposure resulting from natural radiation sources contributes to average annual effective dose of 2.4 mSv. Generally, the activity concentrations of NORMs in most natural substances are low and the levels of exposure to these radionuclides are not significantly to be considered harmful to human health and environment (IAEA 2006, Ismail et al. 2018).

High terrestrial background radiation zones were highly attributed to local geology, geographical positions and geochemical effects (Ab-Samreh et al. 2014). Moreover, human activities such as extraction of minerals from the Earth's crust and refining activities can concentrate radionuclides in soil, water and rocks to levels that are many times higher enough to pose risks to humans and environment (Organo and Fenton 2008, IAEA 2013). Most of building materials are made from the Earth's crust in which the NORMs exist. Therefore, building materials consist of certain amounts of NORMs which are major sources of radiation exposure to humans. Internal and external radiation exposure from NORMs in most building materials have been currently on increase since people spend more than 80% of their time indoors (ICRP 1991, Brahmanandhan et al. 2007, Estokova and Palascakova 2013, Joela et al. 2018). Prolonged exposure to radionuclides of natural origins above the estimated average dose of 70 nGy/hr (average indoor absorbed dose rate in air) increases the risks of cancer and possibly cardiovascular diseases (UNSCEAR 1993, Papaefthymiou and Gouseti 2008). To overcome these effects, many studies have been conducted in different regions of the world to determine their activity concentrations of soil, water, rocks and manufactured building materials (Chau et al. 2011, Ding et al. 2013, Asaduzzaman et al. 2016, Joela et al. 2018). For example, a study conducted in Dkaka City in Bangladesh by Asaduzzaman et al. (2016) showed that the activity concentrations of <sup>232</sup>Th and <sup>40</sup>K in decorative building materials were higher than the worldwide ranges. Also, Raghu et al (2017) reported highest mean activity concentrations of <sup>232</sup>Th in sand samples from Tiruvannamalai District, India. Such data of radioactivity levels obtained at various places are essential for development of guidelines concerning the uses and management of building materials.

Kinondoni is one of the municipals in Dar es Salaam Region with high population. The municipal consists of many local markets and giant industries which produce various building materials for construction in and out of the region (KMC 2018). However, detailed information of activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in many building materials from the district is not available in the literature. This study intended to assess natural radionuclides from these building materials using HpGe gamma spectrometry technique. In principle, determination of activity of concentrations radionuclides in this spectrometry technique depends on energy level emitted by radionuclides. The emitted photons from radionuclides are analyzed by system HpGe spectroscopy and the radionuclides are identified and levels are determined.

### Materials and Methods Sampling and sample preparation

The study was carried out at Kinondoni District, Dar es Salaam. The district has population density of 2,896 people per square kilometer. Sand, gravels stones, aggregates, limestone and salt extraction are common mining activities in the district and the products are largely sold to different consumers in large and small quantities (KMC 2018).

In this study, a total of thirty three (33) samples of building materials used for construction in Kinondoni District were collected from local markets, construction sites and licensed mines of sand and clay. All samples with approximately 1 kg in each were catalogued, dried in temperature-controlled oven at  $110 \pm 10$  °C for 48 hr until constant weight was achieved to ensure that moisture was completely removed and organic matter contents were eliminated. Samples were left to cool at room temperature before being crushed into fine powder of particle sizes less than 1 mm. Sieved samples about 400-420 g were filled into labeled canisters to produce the same geometry as the certified reference materials used in this study. The canisters were sealed with adhesive tape to prevent the escape of radiogenic gases. Canisters were then placed in an undisturbed position for a period of 38 days in order to attain radioactive secular equilibrium between the (<sup>222</sup>Rn and <sup>226</sup>Ra) and their progeny. During measurements with gamma ray spectrometry system, the canisters were placed on top of the detector to increase the possibility of gamma ray detection, since the activities of NORMs are normally low.

#### Measurement of natural radioactivity

The radionuclide activity concentrations in the prepared building samples were measured using a p-type coaxial high purity germanium (HpGe) detector system. The detector has relative photo peak efficiency of 80%. The detector was maintained in the vertical position in a lead cylindrical shield of 10 cm thickness. The gamma background level at the counting room was obtained with a clean canister. The background level was obtained under the same conditions of measurement of samples. Spectra were collected for about 12 hours in order to get sufficient net counts at the desired peaks. The spectra were analyzed by Gamma 2000 software. The activity concentrations of <sup>226</sup>Ra were determined from its daughters <sup>214</sup>Bi at 609.2 keV and <sup>214</sup>Pb at 295.1 and 315.8 keV. The activity concentrations of  $^{232}$ Th were obtained by taking  $^{228}$ Ac photo peaks at energy of 338.4 and 968.9 keV and <sup>212</sup>Pb photo peak at energy 238.6 keV. The activity concentrations of <sup>40</sup>K were determined directly from the photo peak energy of 1461.7 keV. Natural radionuclide concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K were computed by comparing the method using reference materials. The comparisons were achieved using Equation (1) as reported earlier (Abbasi 2013, Ismail et al. 2018).

$$C_s = \frac{M_{st}A_s}{M_S A_{st}} C_{st} \tag{1}$$

Where;  $C_s$  is the concentration of radionuclide in the sample (Bq/kg),  $C_{st}$  is the concentration of radionuclide in the standard (Bq/kg),  $M_{st}$  is the mass of the standard sample (kg),  $M_s$  is the mass of the sample (kg),  $A_{st}$  the net area of the standard and  $A_s$  is the net area of the sample.

### Radiological hazards indices Radium equivalent activity (Ra<sub>eq</sub>)

The radium equivalent activity is a single quantity that is mostly used to account gamma rays emissions from <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K (Chau et al. 2011, Abbasi 2013, Joela et al. 2018). As radium and its daughter products produce 98.5% of the radiological effects of uranium-238 decay series, the contribution from the uranium-238 has been replaced with the decay product <sup>226</sup>Ra (El-Taher 2012). Ra<sub>eq</sub> is estimated based on the assumption that 370 Bq/kg of <sup>226</sup>Ra, 259 Bq/kg of <sup>232</sup>Th and 4810 Bq/kg of <sup>40</sup>K produce the same gamma dose rate (Leonard 2009). The activity values of Ra<sub>eq</sub> are calculated using the Equation (2) as introduced by Beretka and Matthew (1985):

$$Ra_{eq} = 370 \left( \frac{A_{Ra}}{370} + \frac{A_{Th}}{259} + \frac{A_{K}}{4810} \right)$$
  
Or, 
$$Ra_{eq} = A_{Ra} + 1.43A_{Th} + 0.077A_{K}$$
(2)

Where;  $A_{Ra}$  is the activity concentration of <sup>226</sup>Ra in Bq/kg,  $A_{Th}$  is the activity concentration of <sup>232</sup>Th in Bq/kg and  $A_{K}$  is the activity concentration of <sup>40</sup>K in Bq/kg. The Ra<sub>eq</sub> value should be less than 370 Bq/kg for a building material to be safe by keeping the average annual effective dose within the acceptable limit (< 1 mSv/yr) (ICRP 1985, UNSCEAR 2000, IAEA 2018).

### External radiation hazard index $(H_{ex})$

 $H_{ex}$  is another criterion used to estimate the levels of gamma radiation associated with NORMs in different samples of building materials. The external hazard index due to gamma radiation is calculated using criterion Equation (3) (Beretka and Matthew 1985, Sonexay et al. 2018).

$$H_{ex} = \frac{A_{Ra}}{370} + \frac{A_{Th}}{259} + \frac{A_K}{4810} \le 1$$
(3)

Where;  $A_{Ra}$ ,  $A_{Th}$  and  $A_K$  are the specific activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg, respectively. The external hazard index is dimensionless quantity which is derived from the expression of the radium

equivalent activity through the supposition that its maximum permissible value corresponds to the upper limit of  $Ra_{eq}$  (370 Bq/kg). In order to limit the external gamma dose of materials to 1 mGy/yr for the radiation hazard to be insignificant, the  $H_{ex}$  value must be less or equal to one (NEA-OECD 1979, Beretka and Matthew 1985).

## Internal radiation hazard index (H<sub>in</sub>)

The  $H_{in}$  estimates the internal radiation exposure from <sup>222</sup>Rn and its daughters that are concentrated in indoor places (Abbasi 2013, Ding et al. 2013, Solomon et al. 2018). The radionuclide <sup>222</sup>Rn which is a progeny of <sup>226</sup>Ra poses threats to the respiratory organs, when accumulated in large quantity in the indoor air (ICRP 1991). For the safe use of a material in the construction of dwellings, the maximum value of the internal hazard index should be less or equal to one (Brahmanandhan et al. 2007, Asaduzzaman et al. 2016, Amas et al. 2014, Ismail et al. 2018). The internal hazard index is calculated as:

$$H_{in} = \frac{A_{Ra}}{185} + \frac{A_{Th}}{259} + \frac{A_K}{4810} \le 1$$
(4)

Where;  $A_{Ra}$ ,  $A_{Th}$  and  $A_{K}$  are the specific activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg, respectively.

#### Gamma activity concentration index $(I_{\nu})$

 $I_{v}$  is the convenient parameter used to limit the overall contents of radionuclides in concrete and other building materials of mineral origins (EC 1999). Moreover, the index is used to limit the annual external gamma radiation dose from buildings not to exceed 1 mSv/yr which is the maximum value to the members of the public (ICRP 1985, NCRP 1987). This dose is the excess gamma dose to that received indoors. This index has an advantage of taking into account typical ways and amounts in which the material is used in the building. For the safe use of a building materials, the value of  $I_v$ should be less or equal to one for materials used in bulk amounts (such as; cement, gypsum powder, building sand, clay) and less or equal

to six for special and other materials with restricted uses (such as tiles, marble, boards) (EC 1999). Equation (5) presents the derived formula of  $I_{\gamma}$  for identifying whether a dose criterion is met:

$$I_{\gamma} = \frac{A_{Ra}}{_{300}\,Bq\,kg^{-1}} + \frac{A_{Th}}{_{200}\,Bq\,kg^{-1}} + \frac{A_{K}}{_{3000}\,Bq\,kg^{-1}}$$
(5)

Where;  $A_{Ra}$ ,  $A_{Th}$  and  $A_{K}$  are the activity concentrations (Bq/kg) of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K, respectively.

### **Results and Discussion** Activity concentrations

The average activity concentrations of  $^{226}$ Ra,  $^{232}$ Th and  $^{40}$ K together with their minimum maximum and activity concentrations of the building materials are presented in Table 1. The results showed that the activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and  $^{40}$ K varied from 3.3  $\pm$  0.5 (gypsum powder) to  $39.1 \pm 0.6$  Bq/kg (marble stone), 0.2 (gypsum powder) to  $54.1 \pm 1.2$  Bq/kg (marble stone) and 0.3 (gypsum powder) to 725.4  $\pm$  8.3 Bq/kg (clay), respectively. The average values of activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K were 15.62, 21.51 and 237.99 Bq/kg, respectively. These results of average values of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K were lower than the worldwide average values as reported by UNSCEAR (1993) which were 35, 30 and 400 Bq/kg, respectively. In order to observe variations of radionuclides concentrations of the studied samples, average activity concentrations of  $^{226}$ Ra,  $^{232}$ Th and  $^{40}$ K were plotted against the building materials (Figure 1). As can be seen from Figure 1, the activity concentrations of <sup>40</sup>K were higher than that of <sup>226</sup>Ra and <sup>232</sup>Th. This noticeable difference could be due to its abundance in the Earth's crust from which majority of the construction raw materials are extracted.

For comparison purposes, the average concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K radionuclides from several countries in the world are presented in Table 2. As shown from the table, the radioactivity in building materials varied from one place to other. However, it was

found out that the average concentrations values of  $^{226}$ Ra,  $^{232}$ Th and  $^{40}$ K radionuclides in this study were much lower than many places in the world. In addition to that, the obtained values of activity concentrations of  $^{226}$ Ra,  $^{232}$ Th and  $^{40}$ K for cement samples from this study

were similarly reported in a previous study conducted in Dar es Salaam, Mbeya and Tanga regions, Tanzania (Amas et al. 2014). It is noted that no data is currently available on marble, gypsum powder, building sand and clay in Tanzania for comparison.



**Figure 1:** Activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg for the selected building materials used in Kinondoni District.

### Assessment of the radiological hazards

In this study, common radiation hazard indices called the radium equivalent activity ( $Ra_{eq}$ ), external ( $H_{ex}$ ) and internal radiation hazard index ( $H_{in}$ ) and gamma activity concentration index ( $I_{\gamma}$ ) were calculated using the results of the activity concentrations. The obtained values of indices were used to estimate the risks of radiation exposure from building materials used in Kinondoni District. The calculated data for  $Ra_{eq}$ ,  $H_{in}$ ,  $H_{ex}$  and  $I\gamma$  of the collected building samples are presented in Table 3.

## Radium equivalent activity $(Ra_{eq})$

As can be observed from Table 3, the calculated values of  $Ra_{eq}$  were found to vary from 5.51 Bq/kg (gypsum powder) to 161.91 Bq/kg (building sand), with an average value of 64.7 Bq/kg. These values are lower than recommended criterion limit of 370 Bq/kg. All

materials examined in this study are acceptable for the uses as building materials as defined by UNSCEAR (2000).

### External radiation hazard index $(H_{ex})$

The calculated values of  $H_{ex}$  for all the studied samples are presented in column six, seven and eight of Table 3. It is observed that the  $H_{ex}$  values ranged from 0.01 (gypsum powder) to 0.46 (building sand) with an average value of  $H_{ex}$  found to be 0.17. Since these values are within the recommended criterion limit ( $H_{ex} < 1$ ), we can say that the radiation hazards are insignificant for the population living in the investigated area.

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Table 1:   The activity concentrations of <sup>226</sup> Ra, <sup>232</sup> Th and <sup>40</sup> K in Bq/kg radionuclides in some of building materials used in Kinondoni District												
Sample type	No. of	<sup>226</sup> Ra			<sup>232</sup> Th			<sup>40</sup> K				
	samples	Min.	Max.	Avg.	Min.	Max.	Avg.	Min.	Max.	Avg.		
Local cement	5	$16.7\pm0.8$	$26.3\pm0.6$	19.64	$15.0 \pm 1.6$	$36.3 \pm 1.5$	22.2	$95.6 \pm 5.7$	$269.9\pm6.0$	137.66		
Imported cement	2	$28.2\pm0.7$	$36.1\pm0.6$	32.5	$3.4 \pm 1.2$	$41.0\pm1.8$	22.2	$48.3\pm3.9$	$286.4\pm7.4$	167.35		
Gypsum powder	5	$3.3 \pm 0.5$	$5.4 \pm 0.5$	4.4	0.2	$4.8 \pm 0.2$	1.56	0.3	$50.6\pm0.5$	20.64		
Building sand	8	$7.7 \pm 0.5$	$25.9\pm0.9$	11.28	$12.9\pm1.6$	$76.3\pm2.3$	24.55	$298.7\pm5.1$	$598.8\pm5.4$	364.64		
Clay	8	$6.5 \pm 0.5$	$12.3\pm0.7$	10.3	$11.9 \pm 1.5$	$21.8\pm0.8$	17.6	$83.5\pm5.8$	$725.4\pm8.3$	251.18		
Marble	5	$21.6\pm0.8$	$39.1\pm0.6$	31.0	$31.5 \pm 1.8$	$54.1 \pm 1.2$	41.86	$196.5 \pm 7.7$	$621.1\pm6.3$	360		
Total	33	$3.3 \pm 0.5$	$39.1 \pm 0.6$	15.62	0.2	$76.3\pm2.3$	21.51	0.3	$725.4 \pm 8.3$	237.99		

Table 2: The average activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in Bq/kg of building materials from several countries in the world

Location and Country	Sample type	<sup>226</sup> Ra	<sup>232</sup> Th	<sup>40</sup> K	Source/Reference
Tehran, Iran	Granite stones	$76 \pm 9$	$72 \pm 2$	$1193 \pm 23$	Abbasi (2013)
	Cement	$37.76\pm3.16$	$13.77 \pm 1.04$	$116.07 \pm 7.34$	
Thoulakhom, Laos	Sand	$17.08 \pm 1.12$	$23.14\pm0.72$	$463.31 \pm 12.28$	Sonexay et al. (2018)
	Soil	$22.81 \pm 1.22$	$27.22\pm0.86$	$235.49 \pm 7.51$	
Tiruvanamalai & Tamirnadu, India	Sand	119.42	388.78	388.78	Raghu et al. (2017)
Najaf Governorate, Iraq	Soil	-	6.68	277.5	Hussain and Hussain (2011)
Mirpur Azad Kashmir, Pakistan	Soil	$27.4\pm8.4$	52.13	$478 \pm 111$	Rafique et al. (2011)
	Clay	$53.6\pm3.4$	$58.5 \pm 3.2$	$748 \pm 17$	
Estonia	Gypsum board	$4.4\pm1.0$	$0.8 \pm 0.2$ $7.0 \pm 0.4$		Lust and Realo (2012)
	Kunda cement	$46.9\pm2.8$	$21.4\pm1.6$	$587 \pm 13$	
Slovack Republic	Cement	19.1	26.3	489.4	Estokova and Palaskakova (2013)
	Sand	12.3	19.7	260	
	Gravels	14.7	24.2	195	
Qassim, Saudi Arabia	Limestone	28.6	49.2	66	El-Taher (2012)
	Gypsum	33.28	47.2	88	
	Cement	38.4	45.3	86	
	Cement	60.5	64.7	952.2	
Dhalta Danaladash	Gypsum	58.4	91.2	1101	A sanduggement at $(2014)$
Dhaka, Daligladesh	Brick	57.5	75.8	1080	Assaduzzainan et al. (2014)
	Sand	49.1	71.6	927.2	
Tanzania	Cement	46	28	228	Amas et al. (2014)
Dahomey	Soil	16.4	12	215.4	Otoo et al. (2012)

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Sample type	No of	Req in Bq/kg			Hex Hi			Hin	ίπ Ιγ					
	samples	Min.	Max.	Avg.	Min.	Max.	Avg.	Min.	Max.	Avg.	Min.	Max.	Avg.	
Local cement	5	46.07	98.99	61.98	0.12	0.27	0.17	0.17	0.3	0.22	0.17	0.36	0.22	
Imported cement	2	44.68	108.88	78.78	0.12	0.29	0.21	0.22	0.37	0.29	0.38	0.39	0.39	
Gypsum powder	5	5.51	40.18	8.22	0.01	0.03	0.02	0.03	0.04	0.03	0.02	0.04	0.03	
Building sand	8	33.07	161.91	74.46	0.09	0.44	0.2	0.12	0.51	0.23	0.12	0.58	0.28	
Clay	8	35.62	98.34	54.64	0.09	0.27	0.15	0.11	0.29	0.17	0.13	0.24	0.21	
Marble	5	83.55	164.29	118.59	0.23	0.44	0.32	0.28	0.55	0.4	0.3	0.61	0.43	
Total	33	5.51	161.9	64.7	0.01	0.44	0.17	0.03	0.55	0.21	0.02	0.61	0.24	

**Table 3**: The radium equivalent activity  $(Ra_{eq})$ , external  $(H_{ex})$  and internal radiation hazard index  $(H_{in})$ , and gamma activity concentrationindex  $(I_{\gamma})$  of samples of building materials collected from Kinondoni District, Dar es Salaam

#### Internal radiation hazard index (H<sub>in</sub>)

The calculated data for  $H_{in}$  of the collected building samples are presented in column nine, ten and eleven of Table 3. From these results,  $H_{in}$  values ranged from 0.03 (gypsum powder) to 0.55 (marble stone), with an average value of 0.21 all values were below the criterion value of ( $\leq$  1), indicating that the materials are free from internal radiation hazards (Brahmanandhanet al. 2007, Asaduzzaman et al. 2016, Amas et al. 2014, Ismail et al. 2018).

#### Gamma activity concentration index $(I_{\nu})$

As can be observed from Table 3, the calculated values of  $I_{\gamma}$  were found to vary from 0.02 (gypsum powder) to 0.61 (marble), with an average value of 0.24. In all the building samples, the calculated values of  $I_{\gamma}$  were found to be lower than 1, corresponding to an annual effective dose of generally less than 1 mSv/yr (ICRP 1985, NCRP 1987).

#### Conclusions

The present study was conducted to establish baseline data regarding levels of natural radionuclides concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in commonly used building materials from Kinondoni District using  $\gamma$  spectrometry technique. The results of this study showed the activity concentrations of <sup>226</sup>Ra, <sup>232</sup>Th and <sup>40</sup>K in all the samples were in the range of limit values. Furthermore, it was observed that the values of radionuclides concentration obtained in current study were slightly lower compared with the results from similar studies carried out in some other parts of the world.

The estimated values of radiation hazard parameters which included external hazard index, internal hazard index and gamma activity concentration index were within their recommended safety limits. Therefore, the uses of these building materials in construction do not pose any significant radiation hazards, and hence the materials can be considered to be safe for the inhabitants. However, it is recommended that further assessments on the levels of natural radionuclides and radon for other types of building materials should be determined to ensure the safety of dwellers in the district.

The data generated in this study can be used as a reference for more extensive studies of the same subject matter in other districts. Furthermore, the policy makers should consider risks associated with radionuclides of natural origins from local and imported building materials and impose strict measures that will practically govern the use of those materials.

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